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"Criminal Cases Gone Paperless":
Hanging with the Wrong Crowd

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Long gone or fading fast are the days when only bookmakers, ponzi schemers, predatory mortgage brokers, and insider traders, just to name a few, relied on paperwork to carry on their daily business. The paperless world has come full circle. Not even “respectable” lawbreakers can get along without some electronic communication device or computer.

Much to the chagrin of criminal lawyers who often lamented their clients opening their big mouths to the cops, the criminal case has gone paperless. Criminal lawyers now will be heard advising their clients not to put anything in e-mail or on the Internet unless they want the cops to read it.

Additionally, the landscape of criminal defendants is changing rapidly. The CEOs of the large mortgage companies or financial firms do not see themselves hanging with common criminals; they make their deals at the club or on the golf course. The problem is that the business following such meetings is memorialized by electronic communication, and unknown to them, these business practices have caught the attention of the government. Welcome to twenty-first century communications.

Modern-day communications, through e-mail, the web, instant messaging, electronic faxing, and digital voice mail, expand the nature and location of “relevant evidence” as well as the obligations to obtain, preserve, produce, and manage this evidence.1 There exists a rapidly emerging need for courts to uniformly recognize the increasing necessity for an accused to access electronically stored information (ESI) in order to effectively build a defense in modern-day criminal prosecutions. Furthermore, the context in which ESI was forensically ascertained may be as important to a defendant as the substantive information recovered.

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1. See Fed. R. Civ. P. 34(a); see also infra notes 28–32 and accompanying text.
This Article explores issues concerning electronic discovery (e-discovery), its association with ESI, and how it impacts criminal litigation.

Free e-mail accounts, such as Yahoo!, Gmail, and Hotmail and a competitive mobile communications market offering an affordable unification of services, such as e-mail, voice plans, and data on a single handheld device, expand the universe of evidence at issue—irrespective of whether the crime being prosecuted is “corporate” or “street” in nature. The landscape of criminal defendants is also changing rapidly.

ESI evidence can significantly impact the outcome of a client’s civil or criminal case. However, e-discovery assumes a unique, critical role in criminal proceedings. Unlike hard copy documents and tangible evidence—guns, pictures, clothing, et cetera—ESI may contain exculpatory evidence that may not be readily apparent to the prosecution who maintains custody and control over the evidence. Additionally, the prosecution may be improperly in possession of ESI that should be the subject of a motion to suppress, but the evidence may exculpate a defendant or affect the strength of the prosecution’s case. Due to its dynamic nature, ESI has the potential to develop into Brady material. Because the government’s obligations under Brady are not rooted in any particular constitutional right to discovery but rather in the due process protections that defendants are afforded in criminal proceedings, criminal lawyers must be on alert.

The greatest challenge may be ascertaining and obtaining electronic evidence in the possession of the prosecution. The defense must successfully convince the court that without “full and appropriate” pretrial disclosure and exchange of ESI, the defendant lacks the ability to mount a full and fair defense. Due process, as a general proposition, adapts to facts as they are presented in specific circumstances, and it is a

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2. The term corporate is historically used in reference to white collar crimes. The term street is often used in reference to blue collar crimes.
3. See infra note 40 and accompanying text.
4. Brady material includes evidence in the custody and control of the prosecution that would either exculpate the accused or undermine the strength of the prosecution’s case. Brady v. Maryland, 373 U.S. 83, 87–88 (1963) (holding that suppression by the prosecution of evidence requested by the defendant that exculpates a defendant is a violation of due process).
5. See id. at 90–91; see also 2 CHARLES ALAN WRIGHT & PETER J. HENNING, FEDERAL PRACTICE AND PROCEDURE § 256, at 157–58 (2009) (citing United States v. Higgs, 713 F.2d 39, 42 (3d Cir. 1983)).
6. See 2 WRIGHT & HENNING, supra note 5, § 256, at 155–58.
progressive principle that has been applied to mediums containing ESI, such as search warrants of computers and testimonial evidence residing on audiotapes. A defendant’s rights must be expanded to accommodate contemporary applications. Criminal ESI discoverability should be governed by the same due process analysis that courts have recognized for other areas of discovery. The obligation to make relevant evidence available to the accused or to suppress its use when improperly obtained should be aggressively protected. Criminal defendants require reasonable access to ESI evidence so that their counsel may capably advocate for the protection of their Fourth, Fifth, and Sixth Amendment rights.

ESI evidence gives rise to financial concerns: the vast majority of criminal defendants are indigent and thus without funds to pay for costly e-discovery. The counsel for such defendants could look to the state and judicial systems for required funding, but the expense and burdensomeness of e-discovery should be balanced against the government’s needs and the defendant’s rights. Lawyers should be prepared to explain and judges should be aware of the problems and expenses potentially associated with ESI, so they do not “accidentally”

7. See, e.g., United States v. Laine, 270 F.3d 71, 76 (1st Cir. 2001) (holding that a defendant’s consent to forensically search a computer suspected of containing child pornography did not violate the Fourth Amendment’s protection against unreasonable searches and seizures).


We have . . . held that general limitations on the powers of government, like those embodied in the due process clauses of the Fifth and Fourteenth Amendments, do not forbid the United States or the States from meeting modern conditions by regulations which “a century ago, or even half a century ago, probably would have been rejected as arbitrary and oppressive.” Clauses guaranteeing to the individual protection against specific abuses of power, must have a similar capacity of adaptation to a changing world.

Id. (citations omitted).

9. See Higgs, 713 F.2d at 42.

10. U.S. CONST. amend. IV; see also FED. R. CRIM. P. 41(e) (stating that a magistrate shall issue a warrant identifying the property to be seized and naming or describing the person or place to be searched).

11. U.S. CONST. amend. V.

12. U.S. CONST. amend. VI.


issue a general discovery order that could be overly broad, making
discovery burdensome and costly.\textsuperscript{15}

Over the past decade, courts have attempted to keep e-discovery in
pace with technological advances. In \textit{McPeek v. Ashcroft}, the court used a
“marginal utility” approach to craft an order for discovery of e-mails
that might have contained relevant information and required the
producing party to pay the costs but also to keep an accounting.\textsuperscript{16} The
parties and the court could then determine if the information gathered in
light of the costs justified further discovery.\textsuperscript{17}

In \textit{Rowe Entertainment, Inc. v. William Morris Agency, Inc.}, the party
charged with production of e-mail stored on backup disks requested that
the court to issue a protective order precluding such discovery due to
costs.\textsuperscript{18} The court found no justification for a protective order but did
create and apply a protocol for cost shifting.\textsuperscript{19}

\textit{Rowe} was further addressed in \textit{Zubulake v. UBS Warburg LLC} when
the plaintiff requested e-mails from defendant’s archival media, and the
defendant, citing \textit{Rowe}, claimed undue burden and expense and urged
the court to shift the cost of production to the plaintiff.\textsuperscript{20} The court
refrained from applying \textit{Rowe} in a strict manner and noted that \textit{Rowe}
might result in a disproportionate shifting of costs away from large
defendants.\textsuperscript{21} The court ultimately issued a modified approach by
ordering a partial discovery of the e-mails—the plaintiff selected the e-

\begin{itemize}
  \item \textsuperscript{15} See Daniel B. Garrie & Maureen Duffy-Lewis, \textit{E-Discovery: Federal Rules
  Versus California Rules—The Devil Is in the Details}, 63 \textit{Consumer Fin. L.Q. Rep.} 218
  (2009).
  \item \textsuperscript{17} \textit{Id.} at 34–35.
  \item \textsuperscript{18} Rowe Entm’t, Inc. v. William Morris Agency, Inc., 205 F.R.D. 421, 423
  (S.D.N.Y. 2002).
  \item \textsuperscript{19} \textit{Id.} at 433.
  \item \textsuperscript{20} Zubulake v. UBS Warburg LLC, 217 F.R.D. 309, 317 (S.D.N.Y. 2003).
  \item \textsuperscript{21} \textit{Id.} at 317. In addition, the court stated the test to be used:
  \begin{quote}
  [I]n conducting the cost-shifting analysis, the following factors should be
  considered, weighted more-or-less in the following order: (1) \{t\}he extent to
  which the request is specifically tailored to discover relevant information; (2) \{t\}he
  availability of such information from other sources; (3) \{t\}he total cost of
  production, compared to the amount in controversy; (4) \{t\}he total cost of production,
  compared to the resources available to each party; (5) \{t\}he relative ability of each party
  to control costs and its incentive to do so; (6) \{t\}he importance of the issues at
  stake in the litigation; and (7) \{t\}he relative benefits to the parties of obtaining the
  information.
  \end{quote}
\end{itemize}
\textit{Id.} at 324.
mails and the partial discovery was at the defendant's expense. Then the parties were instructed to evaluate the search results to determine if further searching and expense was warranted.

Coordinating policies and procedures with technology is important today, not only for prosecutorial agencies but also for corporate America. In the recent past, corporations have been ordered to preserve and produce, sometimes at considerable expense, computerized information, including e-mail messages, support systems, software, voice mail systems, computer storage media, backup tapes, and telephone records. On December 1, 2006, the federal courts responded to the growing demands and complexities of e-discovery by amending Federal Rules of Civil Procedure (FRCP) 16, 26, 33, 34, 37, and 45 to address such discovery. Many states, including California, have begun to do the same, but as expected, the lack of resources still leaves criminal defendants and corporate businesses in a difficult predicament. The amended FRCP Rule 34(a) defines ESI as “other data or data compilations . . . stored in any medium from which information can be obtained either directly or, if necessary, after translation by the responding party into a reasonably usable form.” Courts have applied the amended rules by requiring parties to a case, whether corporate or individual, to preserve, identify, disclose, and produce, on pain of
monetary and other sanctions, relevant information residing in any electronic device. What happens when relevant evidence suffers digital spoliation?

FRCP Rule 37(e) provides a limited safe harbor from sanctions when the loss of ESI occurs as a result of the “routine, good-faith operation of an electronic information system.” Litigants must demonstrate that they took reasonable steps to preserve in “good faith” evidence they knew or should have known to be relevant to reasonably anticipated or commenced litigation. Therefore, a party cannot evade the safe harbor provision by setting ESI to self-destruct. The amended FRCP addresses digital spoliation by recognizing that it can occur in various ways and will result in varying penalties depending on the facts and legal context in which the claim arises.

What recourse is available to a defendant whose rights are violated by the prosecution’s conduct contravening the safe harbor rules? A criminal defendant’s liberty is at stake; spoliation of evidence could result in a dismissal of the criminal case.

Criminal lawyers beware: the Federal Rules of Criminal Procedure do not afford criminal defendants an established right to access ESI beyond the scope of rules 16 or 17. The accused should argue that the spirit of the Federal Rules of Criminal Procedure provides criminal defendants with a constitutional right to access ESI in the possession, custody, or control of the prosecution as third parties.

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32. See id. at 201.
33. FED. R. CIV. P. 37(e).
34. Id.
35. See id.
37. See, e.g., State v. Ferguson, 2 S.W.3d 912, 917 (Tenn. 1999) (noting in dicta that a trial court could dismiss a case if the missing evidence would result in a fundamentally unfair trial).
38. FED. R. CRIM. P. 16 is applicable for evidence in the custody of the government.
39. FED. R. CRIM. P. 17 is applicable for evidence in the possession of third parties.
40. See Brady v. Maryland, 373 U.S. 83, 87–88 (1963) (holding that suppression by the prosecution of evidence requested by the defendant that exculpates a defendant is a violation of due process).
Generally, a criminal defendant is entitled to a rather limited discovery, with no general right to obtain the statements of the government’s witnesses before they have testified. Additionally, it is not unreasonable to assume this principle would apply to items such as e-mail, text messages, and other forms of ESI. This does not seem just when in civil litigation, by contrast, a party is entitled, as a general matter, to discovery of any information sought if it is relevant and “reasonably calculated to lead to the discovery of admissible evidence.”

A critical concern is the imbalance of discovery rights between civil and criminal law. Criminal defendants are potentially at risk of being denied access to exculpatory, mitigating, or impeachment evidence that may be legitimate Brady material. The often overwhelming and daunting task of mounting a full and complete defense to a prosecutor’s charges can result in a defendant pleading to criminal charges before e-discovery is completed. Moreover, criminal defendants’ access to ESI varies from court to court on both the state and federal levels because of the lack of uniform rules governing e-discovery.

Many cases pursued by prosecutors are investigated in tandem with other governmental agencies—within the parameters of laws governing parallel proceedings—including Congress, which may be investigating potential civil or regulatory violations of federal laws. Absent common procedures among forums for the handling of ESI, defendants face a risk when they produce ESI to the government in noncriminal

43. See generally Brady, 373 U.S. at 87–88 (categorizing Brady material as exculpatory evidence either absolving—or at the very least mitigating—a defendant’s criminal liability or in the alternative, as evidence that tends to undercut the government’s case, such as impeachment evidence).
44. For example, access to ESI evidence is likely to vary in the context of evidence maintained by the government when investigating and prosecuting offenses derived from the Adam Walsh Child Protection and Safety Act of 2006, 42 U.S.C. § 16901. The Walsh Act established, among other things, a national database incorporating the use of DNA evidence collection in addition to a DNA registry that tracks convicted sex offenders with Global Positioning System (GPS) technology. Id. §§ 16914(b), 16919(a), 16981(a). Because laws of this nature are particularly important, the Adam Walsh Act is provided as an example of a context in which a defendant’s access to the government’s electronic database could be outcome determinative for the defendant.
45. Examples of such parallel investigations include, but are not limited to, actions based on securities law, healthcare regulations, and intellectual property guidelines.
proceedings. Such a risk exists when people produce ESI without knowing whether they are targets or witnesses in criminal actions. Defendants have a constitutional right to know \textit{exactly} the nature and cause of the government’s case,\footnote{U.S. CONST. amend. VI; \textit{see}, \textit{e.g.}, Sheppard v. Rees, 909 F.2d 1234, 1236 (9th Cir. 1990).} and when applied to the twenty-first century, that right should include the production—or at the very least the inspection—of ESI. Therefore, defense counsel must be familiar with ESI that is not apparent on the face of a document in electronic form, such as “metadata,” which is data about data.

Most targets of a criminal investigation are not privy to information from intergovernmental agency efforts, such as the government’s motive in issuing administrative subpoenas when a target is unaware of a parallel proceeding. In \textit{United States v. Kordel}, the United States Supreme Court made it clear that parallel investigations conducted by civil and criminal enforcement agencies must meet the requirements of the Fifth Amendment’s Due Process Clause.\footnote{\textit{United States v. Kordel}, 397 U.S. 1, 11–13 (1970).} \textit{Kordel} involved a corporate vice president who answered the government’s interrogatories during a civil proceeding reproving allegedly misbranded products.\footnote{\textit{Id.} at 2, 5, 6.} Had the defendant been more informed, he could have invoked his privilege against compulsory self-incrimination.\footnote{\textit{Id.} at 7–8.} Failing to do so, he was not able to assert that he was compelled to give testimony against himself as ground for overturning a conviction for introducing misbranded drugs into interstate commerce, even if the information supplied in answers provided evidence or leads useful to the government in the criminal prosecution.\footnote{\textit{Id.} at 7–10.} The Court did find that “[i]t would stultify enforcement of federal law” to limit the government’s discretion to conduct dual investigations strategically; the Court suggested that a defendant may be entitled to a remedy when “the \textit{g}overnment has brought a civil action solely to obtain evidence for its criminal prosecution.”\footnote{\textit{Id.} at 11–12.}

Corporate entities are creatures of the state and do not enjoy a Fifth Amendment privilege; however, their employees as individuals do, and counsel must be on alert as to whether a defendant has an “act of
production” privilege. Kordel and Doe remain good benchmarks for present-day defendants confronting governmental agencies seeking e-discovery. Defendants should inquire, with the advice of their counsel, whether the forum the government or regulator is utilizing to obtain e-discovery is appropriate and whether the parties have a common understanding as to the implication of production. Defendants must be wary as to whether the e-discovery sought in one forum, such as a regulatory or administrative forum, is a pretext for building a criminal prosecution that compromises a defendant’s constitutional rights. Moreover, the protocol for handling ESI and the manner in which it is actually handled should be memorialized in the event that contested issues arise.

Because technology has become inextricably tied to the way people communicate and therefore constitutes important evidence, criminal defendants will likely seek discovery of ESI, such as Facebook, YouTube, Twitter, and any other soon-to-be social networks, from third parties as well as the government. Counsel who does not press the government effectively to produce ESI may deprive the client of an adequate defense. Counsel should also investigate all sources that may be available to clients for underwriting the expense of e-discovery, such as the advancement provisions of the directors’ and officers’ insurance policies.

As the role of ESI becomes ever more central during pre- and post-indictment proceedings, criminal defendants may need to rely on the resources of friends and relatives in order to retain computer forensic experts in addition to counsel. As for indigent clients, defense attorneys may have to petition for court-ordered funds. ESI may contain golden nuggets of information, and therefore, defendants who do not diligently pursue ESI on a level playing field with the prosecution may place their defense at risk.

E-discovery is fertile ground for motions to suppress, but its dynamics can be fragile, so be aware that its mishandling may unlawfully interfere with a defense. Targets of criminal prosecutions should ascertain whether the government obtained evidence pursuant to a valid search warrant, especially when the government seizes ESI based on an

52. See United States v. Doe, 465 U.S. 605, 617 (1984) (holding that contents of business records were not privileged, but the “act of producing” records was testimonial in nature and therefore privileged and could not be compelled by the government without a statutory grant of use immunity pursuant to 18 U.S.C. §§ 6002–6003).
53. See, e.g., Kordel, 397 U.S. at 11–12.
54. U.S. CONST. amend. IV states:
affidavit that did not appropriately—or truthfully—describe the places to be searched and items to be seized from an information system.55

Fourth Amendment questions that have been plaguing American courts for decades have resurfaced with the development of technology and the emergence of e-discovery. Specifically, arguments have been made to claim that the Fourth Amendment should not apply because electronically shared or stored information does not possess a “reasonable expectation of privacy.”56 Another Fourth Amendment concern that has lost some clarity with e-discovery and has garnered recent criticism in the Ninth Circuit’s ruling in United States v. Comprehensive Drug Testing, Inc.57 is the prohibition against general warrants and the need for particularity of description for the issuance of all warrants.58 E-discovery allows for the search of a suspect’s computers and other electronic devices that could hold incriminating information, including hard drives, systems, databases, and e-mails. Additionally, an officer’s

The right of the people to be secure in their persons, houses, papers, and effects, against unreasonable searches and seizures, shall not be violated, and no Warrants shall issue, but upon probable cause, supported by Oath or affirmation, and particularly describing the place to be searched, and the persons or things to be seized.

Id.

55. See Franks v. Delaware, 438 U.S. 154, 156 (1978) (noting that “the affidavit’s false material set to one side, the affidavit’s remaining content is insufficient to establish probable cause, the search warrant must be voided and the fruits of the search excluded to the same extent as if probable cause was lacking on the face of the affidavit”).

56. See Katz v. United States, 389 U.S. 347, 351–52 (1967) (noting when there is no reasonable expectation of privacy, the protections of the Fourth Amendment do not apply; see also Muick v. Glenayre Elecs., 280 F.3d 741, 743 (7th Cir. 2002) (establishing precedent that there is no reasonable expectation of privacy in e-mails through a company server or on a company computer—including laptops—if a workplace manual gives such warning, even if the defendant does not know of the warning); United States v. Simons, 206 F.3d 392, 398 (4th Cir. 2000) (holding that employees do not have a reasonable expectation of privacy for electronic communications at work).

57. 473 F.3d 915 (9th Cir. 2006), withdrawn and superseded by 513 F.3d 1085 (9th Cir. 2008), aff’d en banc, 579 F.3d 989 (9th Cir. 2009). This case has garnered national attention because of its connection with professional baseball. See id. However, it has attracted scrutiny because of its argument for the expansion of the government’s authority to access private individual’s digital information without a warrant. Id. at 939–40; see Aaron Seiji Lowenstein, Search and Seizure on Steroids: United States v. Comprehensive Drug Testing and Its Consequences for Private Information Stored on Commercial Electronic Databases (May 2007) (unpublished article, on file with author), available at http://works.bepress.com/aaron_lowenstein/1/.

58. See Maryland v. Garrison, 480 U.S. 79, 84 (1987) (stating that warrants must “particularly [describe] the place to be searched and the persons or things to be seized”).
searches are not limited by the size of evidence or “curtilage” when dealing with e-discovery, as they would be in traditional searches. These types of unencumbered searches seem to further weaken the notion of people being “secure in their persons, houses, papers, and effects, against unreasonable searches and seizures,” which the Fourth Amendment requires.

The rapidly growing role of ESI in criminal prosecutions of all types, including the prosecution of the mortgage broker and lowly bookmaker, is obvious. It requires that counsel be conversant with this type of evidence and understand how it could affect criminal proceedings. Otherwise, a criminal defendant may be deprived of effective assistance of counsel, and who wants to be that lawyer? In civil proceedings, ESI is a cost issue, but in criminal proceedings, failure to obtain ESI may result in the client’s loss of liberty. Technology governs the way members of society communicate, and the criminal justice system must adjust itself to the realities of twenty-first century discovery and ESI’s role in order to ensure everyone gets a fair shake at trial.

59. See, e.g., United States v. Rettig, 589 F.2d 418, 423 (9th Cir. 1978) (citing Gurleski v. United States, 405 F.2d 253, 258 (5th Cir. 1968) (noting “[t]he search must be one directed in good faith toward the objects specified in the warrant or for other means and instrumentalities by which the crime charged had been committed”).

60. See, e.g., United States v. Dunn, 480 U.S. 294, 301 (1987) (defining curtilage as the enclosed area of land around a dwelling that can be protected against unreasonable searches by the Fourth Amendment).

61. U.S. CONST. amend. IV.

62. Id.

63. U.S. CONST. amend. VI states: In all criminal prosecutions, the accused shall enjoy the right to a speedy and public trial, by an impartial jury of the State and district wherein the crime shall have been committed, which district shall have been previously ascertained by law, and to be informed of the nature and cause of the accusation; to be confronted with the witnesses against him; to have compulsory process for obtaining witnesses in his favor, and to have the Assistance of Counsel for his defence. Id. (emphasis added).